

Environmental Quality
WILDLIFE MANAGEMENT AND RECREATION

History. This is a major revision.

Summary. This regulation establishes policies, procedures, and regulations related to wildlife management and recreation on Fort Carson (FC) and Pinon Canyon Maneuver Site (PCMS).

Applicability. This regulation applies to all Soldiers and civilian employees, Family members, and visitors on FC and PCMS.

Proponent and exception authority. The proponent of this regulation is the Directorate of Public Works (DPW), Environmental Division and the FC Garrison Commander (GC). The proponent has the authority to approve exceptions and waivers to this regulation that are consistent with controlling laws and regulations.

Army management control process. This regulation does not contain management control provisions.

Supplementation. Supplementation of this publication is prohibited without prior approval from DPW, Environmental Division.

Suggested improvements. Users are invited to send comments and suggested improvements on DA Form 2028 (Recommended Changes to Publications and Blank Forms) directly to: Directorate of Public Works, Environmental Division, 1626 Evans St, BLDG 1219, Fort Carson CO 80913.

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Table of Contents

Chapter 1

Introduction

1-1. Purpose.....	03
1-2. References.....	03
1-3. Explanation of abbreviations and terms.....	03

Chapter 2

Responsibilities

2-1. GC.....	03
2-2. Commanders.....	03
2-3. Directorate of Public Works (DPW).....	04
2-4. Directorate of Emergency Services (DES).....	05
2-5. Directorate of Plans, Training, Mobilization, and Security (DPTMS).....	05
2-6. Staff Judge Advocate (SJA).....	05

Chapter 3	
Wildlife Recreation and Wood Collection Conditions of Use and Requirements	
3-1. iSportsman.....	05
3-2. Youth recreation.....	06
3-3. Downrange safety briefing for recreation and wood collection.....	06
3-4. DPW Recreation and wood collection permits	07
3-5. Recreation and wood collection maps.....	08
3-6. Firearms registration.....	08
3-7. Hold harmless agreement.....	09
3-8. Downrange pass (FC Form 1206).....	09
3-9. Times, days, and areas available for recreation.....	10
3-10. Entry to FC and PCMS.....	11
3-11. Firearms, weapons for hunting, and methods of transport.....	11
3-12. Chronic wasting disease.....	12
3-13. Camping, boating, pavilion use, and other recreation at reservoirs.....	12
3-14. Road use.....	13
3-15. Private and public lands adjacent to FC and PCMS.....	14
3-16. CPW licensing requirements.....	14
3-17. USFWS licensing requirements.....	14
Chapter 4	
Regulations and Violations	
4-1. Law enforcement.....	14
4-2. Additional FC regulations.....	15
Chapter 5	
Accommodations of Persons with Disabilities	
5-1. Reasonable accommodations.....	16
Appendixes	
A. References.....	18
Glossary.....	20

Chapter 1 Introduction

1-1. Purpose

a. The principle use of Department of Defense (DoD) lands and waters is to support mission related activities; all other land uses are subordinate. FC lands and waters are available for non-military purposes In Accordance With (IAW) AR 200-1 (Environmental Protection and Enhancement), the FC and PCMS Integrated Natural Resources Management Plan (INRMP), the Sikes Act, and Army directives and policies when compatible with the military mission, installation safety and security, ecosystem sustainability, natural resources management, and fiscal responsibility.

b. DPW programs will maximize access to Army land, air, and water resources for military training, while ensuring the biological diversity of natural resources entrusted to the Army are sustained for promoting the quality of life for Soldiers, scientific research, education, recreation, and other compatible uses.

c. These principles are integral to FC natural resource management and constitute the basis for the elements contained in this regulation.

d. This regulation governs wildlife management and recreation on FC and PCMS. This regulation does not restrain Soldiers, Department of Army (DA) Civilians, or contractors from executing lawful activities on FC and PCMS permitted or sanctioned by FC organizations, directorates, or units.

e. The Army and FC reserve the right to change any of the provisions of this regulation at any time and without advance notice. Neither the current provisions of this regulation nor any changes to it are intended to, or do, create any right or benefit, substantive or procedural, enforceable at law or in equity by any party against the United States, its departments, agencies, or entities, or its officers, employees, or agents, or any other person.

f. In this regulation, all references to FC include PCMS unless PCMS is specifically distinguished.

1-2. References

Required and related publications and prescribed and referenced forms are listed in Appendix A.

1-3. Explanation of Abbreviations and Terms

Abbreviations and terms used in this regulation are explained in the glossary.

Chapter 2 Responsibilities

2-1. Garrison Commander will review appeals and make final decisions concerning suspensions of recreational privileges on FC that have been imposed by the DES.

2-2. Commanders will be responsible for the conservation, improvement, and management of all natural resources under their jurisdiction that are vital to the sustainability and multi-purpose use of FC training lands. FC lands are for supporting the military training mission, which includes the morale, welfare, and recreational activities necessary to develop and sustain a satisfactory quality of life for Soldiers.

2-3. Directorate of Public Works (DPW) will:

- a. Use science-based research, inventory, and monitoring of wildlife, plant communities, rare and listed wildlife, and plant species to sustain the ecological integrity of training land resources of FC within the context of the training mission.
- b. Ensure compliance with federal and state laws, applicable regulations, and biological opinions.
- c. Understand the natural resources of FC in a regional context to protect the training mission from encroachment by promoting regional conservation measures.
- d. Collaborate with agencies and non-governmental organizations to ensure that discretionary activity results in no net loss of training capability on installation land.
- e. Assist with maximizing training capacity of land training resources on FC while promoting biological diversity through collaboration with Directorate of Planning, Training, Mobilization, and Security (DPTMS) sustainable range programs and training requirements.
- f. Apply best management practices, cooperative agreements, and the acquisition and management of buffer zones to focus wildlife management activity toward sites not used for readiness training.
- g. Promote species conservation and mitigation at sites on FC, where compatible with the training mission, and assist with regional efforts to keep common species common.
- h. Adhere to the garrison approved INRMP, DoD regulations, instructions, directives, policies, guidance, and federal and state agreements required by the Sikes Act for the management of natural resources on DoD lands.
- i. Implement outreach programs to educate personnel living and working on FC about nuisance wildlife issues and assist with their resolution.
- j. Review projects and actions to evaluate potential impacts to wildlife and vegetation communities, and provide mitigation strategies as necessary.
- k. Establish big game seasons and population structure in cooperation with the Colorado Parks and Wildlife (CPW).
- l. Promote state actions supporting Wounded Warriors to obtain special big game hunting licenses for these Soldiers.
- m. Consult with the United States Fish and Wildlife Service (USFWS) regarding petitioned, candidate, proposed and listed species, and critical habitat.
- n. Maintain and operate the iSportsman website for providing information, selling permits, issuing Downrange Passes (FC Form 1206), and collecting game harvest and other recreational information.
- o. Create and maintain recreational maps. The maps will depict training areas, recreational areas, ranges, closed areas, routes, and other features on FC and PCMS. FC recreational regulations and procedures will be printed on the reverse side of FC and PCMS maps. Electronic or digital maps will be updated, as needed, and made available on iSportsman.
- p. Manage the handling, budgeting, and expending of 21X funds that are obtained from permit sales IAW the Sikes Act and the FC INRMP.
- q. Manage the Bird Farm Recreation Area, and identify its availability for wildlife recreation, IAW the INRMP.

r. Coordinate with DES and DPTMS to ensure reasonable accommodations are provided to recreationists requesting access based on the Americans with Disabilities Act, in order to grant, redirect, modify, or deny exceptions based on an interactive and coordinated decision making process.

2-4. Directorate of Emergency Services (DES) will:

- a. Enforce pertinent natural and cultural resource laws, rules, and regulations on the installation.
- b. Provide safety on FC by controlling and managing dangerous wildlife.
- c. Respond to wildlife complaints and develop mitigation strategies with DPW.
- d. Notify DPW of suspected wildlife diseases.
- e. Present wildlife outreach programs in partnership with DPW.
- f. Coordinate with DPW and DPTMS to ensure reasonable accommodations are provided to recreationists requesting access based on the Americans with Disabilities Act, in order to grant, redirect, modify, or deny exceptions based on an interactive and coordinated decision making process.

2-5. Directorate of Plans, Training, Mobilization, and Security (DPTMS), Fort Carson Range Operations (FCRO) and Pinon Canyon Range Operations (PCRO) will:

- a. Be responsible for coordinating and synchronizing all activities on FC and PCMS training lands.
- b. Consult with DPW to ensure accomplishment of land management programs in a manner conserving biological diversity within the context of the military training mission.
- c. Coordinate with DPW and DES to ensure recreational access for attaining state and DPW big game harvest goals as required by the Sikes Act.
- d. Identify training areas available for wildlife recreation.
- e. Specify types of weapons that can be used for hunting by training area.
- f. Ensure iSportsman automated range safety briefing is evaluated for new or changing conditions and information and provided to DPW. Face-to-face range safety briefings will be scheduled and presented, if needed, as identified by DPTMS.
- g. Coordinate with DPW and DES to ensure reasonable accommodations are provided to recreationists requesting access based on the Americans with Disabilities Act, in order to grant, redirect, modify, or deny exceptions based on an interactive and coordinated decision making process.

2-6. Staff Judge Advocate (SJA) will provide legal advice regarding Army and DoD regulations, policies, and directives related to natural resource management, the enforcement of federal and state environmental laws, and this regulation.

**Chapter 3
Wildlife Recreation and Wood Collection Conditions of Use and Requirements**

3-1. ISportsman

a. FC uses iSportsman, a Sikes Act Permit Sales and Recreation Management Service (SAPRMS), that assists in providing required recreation and wood collection services to customers, and manages the data collection and storage for DPW. Recreation and wood collection customers (henceforth, collectively

referred to as customers) create their own personal accounts (i.e., register), take range safety briefs, purchase permits, get downrange passes, get important notices/information, and update their personal information online on iSportsman at: <https://fortcarson.iSportsman.net/>.

b. The system provides real-time information about customers who have active downrange passes. The system collects information from customers for managing wildlife and wood resources on FC and the PCMS. DES, FCRO, and PCRO are provided access to the system for managing downrange access, obtaining information necessary for public safety, coordinating emergency search and rescue operations, and for law enforcement purposes.

c. DPW maintains and operates the iSportsman website and the data collected, including managing reports, assigning iSportsman access privileges, managing user accounts, and maintaining a website for communicating recreational and wood collection information to the public.

d. Permit sales are final and refunds will only be allowed on a case-by-case basis.

e. A maximum of two non-participants are allowed to accompany a permit holder, but non-participants are required to register on iSportsman.

f. Customers can obtain and print a downrange pass from their iSportsman account online or at a kiosk. The FC kiosk currently is located in the outdoor walkway on the south side of Building 6012, adjacent to Gate 1. The PCMS kiosk is located in a shed near the main gate off Highway 350.

g. Customers with downrange passes must always check-out at a kiosk when exiting FC or PCMS.

h. Hunters are required to provide harvest information to complete the check-out process. Additionally, wood collection customers are required to provide the daily amount of wood collected to complete check-out.

i. Accounts suspended for violations are unlocked by the DES.

j. Accounts suspended for administrative purposes are unlocked by DPW.

3-2. Youth Recreation

a. Youth of any age possessing a hunter education certificate can hunt small game and waterfowl. Youth that are hunting big game must be conducted IAW CPW regulation, including age limitations. Any youth hunting on FC must be IAW CPW regulations.

b. Youth under 18 years of age, recreating on FC, must be accompanied by a mentor. A mentor must be 18 years of age or older. The mentor does not have to hunt, but must meet state requirements for mentoring and meet all requirements to recreate downrange on FC. The mentor must have an applicable valid FC recreation permit (e.g., non-consumptive, fishing, hunting, etc.).

c. Mentors and youth recreationists must be within 50 feet of each other at all times while downrange. The mentor is fully responsible for youth with him/her.

d. Mentors must provide a paper on the dashboard of the vehicle stating the names of all youth he/she are responsible for when downrange, regardless if youth has a downrange pass.

3-3. Downrange Safety Briefing for Recreation and Wood Collection

a. The downrange safety brief is completed on iSportsman. The safety brief is presented in an automated video format.

b. The automated safety brief is required for all customers (i.e., all recreationists, mentors, and those with downrange wood collection permits), with the exception of those with a wood yard permit and youth specified in 3-3, c.

c. Youth, 17 years of age and younger, are not required to take the annual downrange safety brief. All mentors are required to take the annual downrange safety brief, and must ensure that youth who accompany them downrange adhere to the rules and guidelines specified in the downrange safety brief.

d. Customers cannot purchase a permit until completion of the annual downrange safety brief, with the exception of youth 17 years old and younger. The safety brief and verification of completion is available in the customer's account.

e. Downrange recreational safety briefings are valid for both FC and PCMS.

f. The completed annual downrange safety brief is valid from 1 April, or if after 1 April, the date of completion to 31 March of the next year.

g. Individuals who are not fishing, boating, hunting, or dog training, and who accompany a permit holder at Womack, Townsend, Haymes, West Haymes, and Northside reservoirs, do not need to take the downrange safety brief.

h. Non-participants must complete the downrange safety brief, annually, prior to going downrange for the first time during the year.

3-4. DPW Recreation and Wood Collection Permits

a. A recreation permit is required for wildlife recreation on FC and PCMS in recreational areas managed by either the FCRO or DPW, as identified on the Wildlife Recreation Map and this regulation, except as authorized in 3-4, f-g. Wildlife recreation, and that covered under the Recreation Permit, is broadly defined as hunting, scouting, fishing, photography, wildlife watching, botany, birding, hiking, pet walking, antler shed hunting, and similar activities. Furthermore, a downrange wood collection permit is required to collect wood downrange.

b. FC permit fees will be determined IAW 32 Code of Federal Regulations, Part 190 and the Department of Defense Instruction (Number 4715.03, 2011).

c. Permit fees and any pertinent fee schedule information will be IAW and as specified by DPW on the iSportsman website.

d. All permit fees must be paid through the iSportsman website. A customer may purchase a recreation permit while logged into their account online at <https://fortcarson.isportsman.net/>. Permits can only be purchased by credit or debit card. Alternate methods and locations of permit purchase will be posted on iSportsman, if online purchase becomes unavailable.

e. Youth engaging in recreational activities, 17 years of age and younger, and mentors escorting youth must have a current recreation permit.

f. Individuals who are not fishing, boating, hunting, or dog training, and who accompany a permit holder at Womack, Townsend, Haymes, West Haymes, and Northside reservoirs, do not need to purchase a permit. Customers must have a permit to recreate in the Bird Farm Area and the Wildlife Demonstration Area (WDA).

g. Non-participants are not required to purchase a permit, but must be accompanied by a permit holder who is 18 years of age or older. If recreating downrange, each permit holder is limited to two non-participants.

h. Unless prohibited, guides seeking to operate on FC would be subject to the requirements of AR 210-7 (Personal Commercial Solicitation on Army Installations), FC Regulation (Reg) 210-3 (Commercial Solicitation on Fort Carson), and any state licensing requirements.

i. A permit is non-transferable and is valid only at FC and PCMS.

j. A customer must possess a paper or electronic copy of his/her permit while engaged in recreational activities.

k. A recreation permit is valid from 1 April, or if after 1 April, the date of purchase through the following 31 March.

l. A FC permit or state fishing license is not required for FC Soldiers (in military uniform or civilian attire) to fish on FC from Monday – Friday (1130-1300 hours). FC Soldiers must have their military ID with them when fishing during these hours.

m. When recreating, a combat wounded Soldier in the Wounded Warrior or Safe Harbors program or purple heart recipients must have government issued identification, and documentation that confirms eligibility for that discounted permit. Colorado veterans who possess a Colorado Parks and Wildlife Veteran's Lifetime Combination, Small Game Hunting/Fishing License (VA Combo License) must carry the license with them when recreating on FC.

n. A Special Use-FC recreation permit is required for dog training clubs or hunting clubs, and requires a Memorandum of Understanding signed by the GC. The Wildlife Office must be contacted prior to purchasing the permit. Contact information will be available on the iSportsman contact page.

o. Possession of a permit does not guarantee access to FC or PCMS.

3-5. Recreation and Wood Collection Maps

a. A paper FC or PCMS recreation map is available to those who purchase a recreation permit. Recreation maps are also available electronically on iSportsman and can be downloaded for FC and PCMS.

b. Electronic maps on iSportsman can be used on smart phones and are downloadable onto map applications for navigation.

c. FC recreation maps, in paper form, are located at the DPW, Building 1219, 3rd floor and at the FC Range Control Office, Building 9550. The PCMS recreational paper map can be obtained at PCMS in the hunter check station located near the main entrance to PCMS, in Building 300 from DPW Wildlife Staff, and at FC in the DPW, Building 1219, 3rd floor.

d. Downrange wood collection maps are available, as hyperlinks, on the Firewood Collection web page on the iSportsman website, or by calling the FC Installation Forester.

3-6. Firearms Registration

a. FC Reg 190-4 (Prohibited and Regulated Conduct), Chapter 2 prescribes requirements for the possession, use, control, and registration of privately owned firearms and weapons on FC.

b. Firearms must be registered before they may be transported onto FC or PCMS.

c. Firearms, including muzzleloaders, rifles, shotguns, and handguns must be registered. Hand held air rifles, bows, and crossbows are not required to be registered.

d. Firearms must be registered by submitting a completed FC Form 66-E (Registration of Personal Firearms). Do not bring the firearm onto FC or PCMS for registration.

e. Firearms registration forms are available online at the iSportsman website and from the FC Police Desk, Building 2700, 7227 Christie St.

f. To register a firearm in person, obtain and turn in the form at the FC Police Desk.

g. Registration may also be accomplished by mail: request the form (supply a self-addressed stamped envelope) through DES, Police/Provost Marshal Division, ATTN: Weapons Registration, 7227 Christie St., Fort Carson, CO 80913. After completing the form, return it to the same address (supply a self-addressed stamped envelope for the return of the approved form).

h. The approved form must be carried by the recreationist when in possession of a firearm on FC or PCMS.

3-7. Hold Harmless Agreement

a. Individuals possessing a recreation and/or wood collection permit, mentors, non-participants, and individuals recreating under the provisions of a special use permit who are going downrange are required to read and agree to the Hold Harmless Agreement on the iSportsman website.

b. Customers will be presented with the Hold Harmless Agreement and check-box at the end of the agreement on iSportsman. By checking the box, the customer agrees that he/she understands and agrees to abide by the agreement. Customers will not be allowed to proceed with the iSportsman permit or downrange pass procedures unless they check the box; otherwise, the customer will have to address the issue with DPW, DPTMS, and DES before recreating or getting a downrange pass for FC.

c. A legal guardian or mentor must read and agree to the Hold Harmless Agreement for a youth 17 years old and younger when escorting them onto FC to recreate.

d. The point of contact for a special use permit is responsible for ensuring participants sign a Hold Harmless Agreement.

e. Non-compliance by a permittee will result in the permittee's account being suspended until a Hold Harmless Agreement is turned in to DPW.

3-8. Downrange Pass (FC Form 1206)

a. All customers with a permit, including a downrange wood collection permit, entering a training area managed by FCRO or PCRO (i.e., going downrange) are required to obtain a daily downrange pass online from the iSportsman website, except as authorized in 3-8, k-m.

b. A downrange pass is required for hunting, by any method, at any location on FC and PCMS.

c. A downrange pass is required to recreate in the WDA and Bird Farm Areas. The Bird Farm Area may be open for hunting when allowed by the DPW, as posted in iSportsman. The WDA may be combined with Training Area 8 for hunting, as posted in iSportsman.

d. Completion of the range safety brief and possession of a valid recreation or downrange wood collection permit is required to obtain a downrange pass. A wood yard permit does not require a downrange pass.

e. Customers obtaining a pass online must print a copy of the pass. If unable to print a downrange pass when checking-in (e.g., using a mobile device), the customer must provide a **legible** hand-written paper pass.

f. Hand-written paper passes must include the customer's name, permit number, the date, and training area or block the customer is checked into. A hand-written downrange pass can only be used after the customer has successfully completed the check in procedure on the iSportsman website and does not have access to a printer.

g. Each customer getting a downrange pass will display the paper pass on the vehicle dashboard (inside of the front windshield), and the pass must be clearly readable from outside the vehicle.

h. A downrange pass is valid only for the specific area and for the date and time specified on the pass.

i. The downrange pass is valid for a single training area or a combination of areas (called blocks for recreational activity) at the discretion of the FCRO and PCRO.

j. A downrange pass can be obtained online any time after midnight for that day.

k. A downrange pass is not required on FC to enter or recreate at Northside, Haymes, West Haymes, Townsend, or Womack reservoirs.

l. Non-participants are not required to get a downrange pass, but are only allowed downrange with a customer, age 18 or older, who has a valid downrange pass. A customer with a valid downrange pass is only allowed a maximum of two non-participants with them at a time and are required to write the names of non-participants on their downrange pass. Non-participants must be within 50 feet of the permit holder they are accompanying at all times while downrange.

m. Youth, 17 years of age and younger, are not required to obtain a downrange pass. Mentors escorting youth downrange are required to obtain a daily downrange pass. Mentors are required to write the names of any youth that accompany them on the downrange pass.

n. A downrange pass is non-transferable.

o. A downrange pass can be revoked in the field by DES, FCRO, and PCRO personnel.

p. A downrange pass can only be changed at the kiosk. To change a downrange pass, the permittee must check-out and then obtain a new pass.

q. Individuals must check out at the kiosk by the required return time stated on the pass. At PCMS, the required return time will be posted on the PCMS webpage of iSportsman and on the downrange pass.

r. Recreationists not checking out at the required return time may receive a minimum one-week suspension.

s. At FC, if the kiosk is not working, recreationists must check-in and/or -out in person at FCRO. At PCMS, if the kiosk is not working, check-in and/or -out with DPW Wildlife Staff at PCMS, Building 300. Notices about downed kiosks will be posted on the iSportsman website and/or at the kiosks, as applicable.

3-9. Times, Days, and Areas Available for Recreation

a. The FC downrange pass is valid from 0400 to 2130 hours, unless changed by the FCRO.

b. Hours for recreation at the PCMS are variable and posted online, at the kiosk, or on the downrange pass.

c. Northside, Haymes, West Haymes, Townsend, and Womack reservoir recreational areas are open for recreation 24-hours daily.

d. Fishing reservoirs may be temporarily closed to recreation in support of training, military sanctioned activities, or other needs as directed. When requested by the military, recreationists must suspend recreational activities and leave the reservoir.

e. Because of proximity to Butts Army Airfield and training flight routes, waterfowl hunting at the fishing reservoirs will be conducted IAW the Wildlife Aircraft Strike Hazard Plan and will only be allowed as specified by DPW on the iSportsman website.

f. Hunting is prohibited in impact areas, Turkey Creek Ranch, Camp Falcon, training areas supporting an active golden eagle eyrie, and any area closed by the FCRO or PCRO. Hunting in the Bird Farm Area will only be allowed as specified by DPW on the iSportsman website.

3-10. Entry to FC and PCMS

a. Access to FC will be in accordance with FC DES Security and Access Control Division. DES Security and Access Control Division information can be found at: <http://www.carson.army.mil/DES/sac/>, FC building 6012, just outside the main gate (gate 1), off HWY 115, or phone numbers (719) 526-2325 or (719) 526-2332.

b. To enter PCMS, all recreationists must use the main gate, located on Highway 350, north of Model, CO, and 32 miles northeast of Trinidad. Access to PCMS is controlled by a secure unmanned electronic gate. The gate code is provided to recreationists during the check in process on iSportsman. Drivers may be asked to provide a current and valid driver's license, vehicle registration, and vehicle insurance. Other vehicle occupants must provide valid government-issued photo identification, upon request.

3-11. Firearms, Weapons for Hunting, and Methods of Transport

a. All legal and properly registered firearms that are allowed by federal and state laws for hunting, archery, and ammunition are permitted on FC and PCMS, except when designated otherwise by DES. The FCRO and PCRO may restrict the type of firearm or archery allowed in any training area for safety or other reasons.

b. Hunting in a FCRO designated Low Velocity Area is by muzzleloader, shotgun, air rifle, sling shot or archery only. Crossbows are allowed only IAW CPW regulations.

c. Any legal firearm or archery weapon can be used for hunting, IAW CPW regulations, in areas designated by the FCRO or PCRO as High Velocity Areas.

d. In accordance with Fort Carson Regulation 190-4, Chapter 2, the carrying of a loaded firearm in a vehicle is prohibited on FC and PCMS. Firearms used for hunting on FC may be transported in the passenger compartment of a vehicle as long as they are unloaded and cased, and only while the possessor of the firearm(s) is actively engaged in hunting. As an exception, muzzleloaders may be transported with a round in the chamber as long as the firearm's firing cap or priming powder is removed, rendering it unable to fire. Archery gear does not have to be cased.

e. A loaded firearm is a firearm that has ammunition inserted into the firearm, even if a round is not chambered. A muzzleloader is unloaded if the firearm-firing cap or priming powder is removed, rendering it unable to fire.

f. When transported, ammunition will be in a container, separate from any firearm, IAW FC Reg 190-4.

g. Target practice and sighting weapons are allowed only at FC designated ranges.

h. Recreationists will not shoot a firearm within 100 yards or towards buildings, camps, windmills, solar panels, or any training area occupied by any person other than other recreationists, except as identified on the iSportsman website or in the FC/PCMS Prairie Dog Management Plan.

i. Recreationists will not shoot from, across, or within 50 feet of the centerline of a designated recreational road, Main Supply Route (MSR), or numbered road or route.

3-12. Chronic Wasting Disease (CWD)

a. The prevalence of CWD is a significant deer management concern on FC.

b. The CPW recognizes FC as a "CWD hot spot" due to a high number of animals testing positive for the disease.

c. CWD testing for deer and elk harvested on FC and PCMS is specified annually by DPW on the iSportsman website. When CWD testing is mandatory, evidence of a sample submitted to the CPW for testing must be provided to DPW, if requested.

3-13. Camping, Boating, Pavilion Use, and Other Recreation at Reservoirs

a. Recreational Vehicles and tent camping on FC is permitted on the gravel areas at Womack, Townsend, Haymes, and Northside reservoirs. Tent camping is permitted within 50 feet of gravel areas and within mowed areas of the reservoirs.

b. At PCMS, camping is permitted only at Hill Ranch.

c. A recreational permit is required to camp on FC and PCMS. At least one person, per camper or tent, must possess a valid recreation permit. Non-permitted campers engaged in recreation, other than camping, must possess a valid FC recreation permit. Permit proof must be displayed while camping in permitted areas.

d. Camping is limited to a maximum of 21 days in any given month. Tents and campers cannot be stored or left unattended for more than two nights at FC or PCMS.

e. Fires are permitted in recreational areas. Only established grills, man-made steel fire pits or charcoal and gas grills can be used. No ground fires, ring fire pits, or bonfires are permitted. All fires and grills use may be restricted based on fire danger. No fires are permitted in Training Areas. Fires must be extinguished prior to departing the area.

f. On FC, only boats powered by an electric motor or by hand are allowed. Recreational watercraft powered by internal combustion engines are prohibited.

g. Boating is prohibited on the PCMS.

h. Individuals using boating devices such as float tubes, pontoon float tubes, pontoon boats, or other watercraft vessels must wear a U.S. Coast Guard approved flotation device while on the water.

i. Swimming and wading are prohibited, with the exception of wading during lawful fishing or hunting activities.

j. Tampering with lifesaving devices located at fishing reservoirs is prohibited.

k. Activities on frozen reservoirs are prohibited, including but not limited to walking, ice fishing, and ice-skating.

l. Pavilions located at FC fishing reservoirs are available on a first-come, first-serve basis. Units can reserve exclusive use of a pavilion by contacting the DPW.

m. Recreationists will not clean fish or process game within 50 feet of a pavilion.

n. No portion of fish or wildlife shall be placed in trash receptacles located at the reservoirs.

o. FC military, company size or larger (group), may use a reservoir for a group social function, to include fishing, with recreation permit fees waived. Fishing will be catch-and-release only unless a person has a valid and applicable recreation permit. This exception will be allowed once a month during the summer (i.e., May to September) for a single military group for one day during each month (daylight hours only). The free group social day will be granted on a first-come-first-serve basis and, as needed, will be rotated, so all military groups who are interested will be able to participate. All group social functions must be coordinated through the DPW. This free group social day will only be allowed after the group conducts a "reservoir clean-up day." A reservoir clean-up day will be planned and coordinated through DPW at least 2 weeks prior to the event, at which time clean-up procedures and expectations will be provided. General procedures for a reservoir clean-up day include DPW designating which reservoir and areas within the reservoir to clean, number of hours that must be met to be eligible, cleaning supply information, and cleaning specifics.

3-14. Road Use

a. At FC, recreationists are prohibited from driving off the designated recreational roads, with the exception of hunters that may drive two-track roads and off-road to retrieve downed big game. Designated recreational roads are identified on the FC recreational map and are referred to as "Gold Roads". Off-road driving to retrieve downed big game may be prohibited during wet soil and high fire danger conditions as determined by the FCRO. Stopping or parking vehicles anywhere besides the gold roads is prohibited during high fire danger conditions.

b. At PCMS, recreationists may drive on two-track roads and MSR's only. Hunters can drive off-road only to retrieve downed big game. However, stopping or parking vehicles off two-track roads and MSR's is prohibited during high fire danger conditions. It is prohibited to drive off-road in any canyon. Off-road driving may be prohibited during wet soil and during high fire danger conditions as determined by the PCRO or the PCMS DPW Wildlife Staff.

c. At PCMS, canyons are walk-in access only for hunting. However, hunters are authorized to drive two-track roads into Bent, Lockwood, Stage, Sugarloaf, and Welsh Canyons to retrieve downed big game. Red Rocks and Taylor Canyons are closed to vehicular traffic.

d. Off-roading, driving in drainage ditches, or driving in any area for any reason, other than an authorized activity, is strictly prohibited throughout FC and PCMS.

e. At FC and PCMS, it is prohibited to drive through a wetland, except on designated routes.

f. All motorized off-road vehicles and unlicensed vehicles will not be operated on FC or PCMS, except in designated areas or with explicit consent from FCRO or PCRO.

g. Recreationists are required to park within 100 feet of a designated recreational road; the vehicle must be clearly visible from the recreational road. When a road separates training area boundaries, parking is allowed on either side of the road.

h. Towing of people using a rope or cable is prohibited (e.g., on inner tubes, sleds, etc.).

i. Driving through areas marked with Siebert Stakes and Placards is prohibited.

3-15. Private and Public Lands Adjacent to FC and PCMS

A recreationist will not enter private or public lands adjacent to FC or PCMS, with the exception of a recreationist possessing a FC recreational permit and downrange pass that may cross the PCMS boundary to enter Comanche Grassland, U.S. Forest Service property.

3-16. CPW Licensing Requirements

- a. Hunters are required to obtain and carry the appropriate state licenses for hunting.
- b. A state fishing license is not required to fish on FC, but all other Colorado fishing regulations are enforced. An exception is anglers possessing a FC recreational permit, may fish with two rods.
- c. State license requirements are subject to change; therefore, they are not provided in this regulation.
- d. State fishing and hunting regulation brochures are available from the CPW offices and website.

3-17. USFWS Licensing Requirements

Applicable federal USFWS laws and regulations are enforced on FC. USFWS hunting license requirements are subject to change; therefore, they are not provided in this regulation. Current USFWS hunting regulations and information on the Federal Duck Stamp are available at the USFWS website.

Chapter 4 Regulations/Violations

4-1. Law Enforcement

- a. DES, USFWS, and CPW enforce federal and state laws and regulations within their respective jurisdiction.
- b. The DES Conservation Officers may propose suspension, for up to five years, the recreational privileges of any recreationist that has committed an offense involving willful criminality or gross negligence. Suspensions are recommended by the DES Chief of Conservation Law Enforcement, with the ultimate authority belonging to the GC.
- c. Annual permit fees will not be refunded for suspended recreationists.
- d. Violations of provisions of FC Regulation 200-6 that are consistent with state and federal crimes will result in similar penalties that may include monetary fines and/or confinement. Violators of FC regulation may also incur a suspension or revocation of recreational privileges and may be ejected and prohibited reentry to Fort Carson. Failure to comply with provisions of this regulation may be cited as a violation.
- e. State fishing and hunting brochures identifying species, seasons, and the types of permits are available from the CPW website. The brochures are a condensed guide issued for convenience and are neither a legal notice nor a complete collection of hunting laws and regulations. Brochures and regulations are available from CPW offices and from the CPW website.
- f. Non-hunting related federal laws and regulations are enforced on FC, including the Migratory Bird Treaty Act (MBTA), the Bald and Golden Eagle Protection Act (BGEPA), and Endangered Species Act. Exceptions to the MBTA are generally allowed for military readiness training, if appropriate measures to minimize harm have been taken to the extent practicable without diminishing the effectiveness of military readiness activities. Other incidental taking or killing of migratory birds is prohibited by federal law.

range and building maintenance, and land management operations including mowing and burning are not categorically exempt from MBTA enforcement. Incidental take of migratory birds by any person engaged in an otherwise lawful activity, with the exception of military readiness training, may constitute a violation of the MBTA. Recent changes in the BGEPA redefines disturbance of eagles and the level of protection afforded these species. Both bald and golden eagles are present on FC and the PCMS. A distance of one-half mile must be kept from an active eagle nest.

4-2. Additional Fort Carson Regulations

a. The natural resources of FC are entrusted to the Army to support military training, and it is the responsibility of DPW to sustain biological diversity within the context of the military mission. Land use at FC and PCMS is unique in the types, duration, and intensity of disturbance; therefore, DPW will implement regulations that promote natural resources stewardship, contribute to maintenance of biological diversity, protect species at risk and listed species, and assist with regional and national programs to prevent species listings that could encroach on the military training mission.

b. For safety reasons, support of military missions and natural resource management objectives, FC and PCMS regulations may be more restrictive than state or federal regulations. The following also apply:

(1) The use of equines (e.g., horses, mules, donkeys, etc.) outside of the Turkey Creek Ranch complex and Camp Falcon on FC or any area at PCMS requires a downrange pass. Recreationists using equines must use certified weed free hay. The Directorate of Family, Morale, Welfare, and Recreation must be contacted for information on allowing equines at the Turkey Creek Ranch complex and Camp Falcon.

(2) It is prohibited to shoot, trap, or hunt swift fox.

(3) Management and recreational shooting of prairie dogs, in any form, will be in accordance with the FC/PCMS Prairie Dog Management Plan. The iSportsman website will state specifics (i.e., where allowed, form of hunting, non-allowed practices, etc.) concerning prairie dog hunting when appropriate.

(4) Prairie dogs can only be shot at or killed with lead free ammunition or full metal jacket (FMJ) and total metal jacket (TMJ) ammunition. Lead pellets or copper-plated (common on 22lr and some reloads) ammunition is prohibited.

(5) Recreation and other activities are prohibited in training areas supporting an active golden eagle eyrie.

(6) It is prohibited to take, collect, capture, or possess nongame reptiles or amphibians. It is authorized to take, collect, capture, or possess rattlesnakes, gilled salamanders, and bullfrogs with a FC recreational permit IAW CPW regulations.

(7) It is authorized to fish with minnows as bait at Townsend, Womack, Haymes, and Northside Reservoirs only, IAW CPW regulations.

(8) It is prohibited to introduce or translocate any species onto or within FC or PCMS.

(9) Falconry is prohibited in FC Training Areas 32, 33, 38, 39, 41, and 45.

(10) It is prohibited to remove, disturb, or modify any water control device, survey marker, stake, flagging, sign, fence, gate, or survey device.

(11) It is prohibited to collect, deface, remove, cut, or damage cultural or natural resources. It is prohibited to collect firewood, unless done with a valid permit through the iSportsman website.

(12) Collecting antler sheds is allowed for non-commercial use, IAW CPW regulations.

(13) Individuals may train hunting dogs on live game birds from 1 August through 15 April IAW CPW regulations. However, only ring-necked pheasants (male only), Gambel's, scaled, and bobwhite quail, and mallard ducks may be released.

(14) Trapping is authorized IAW CPW regulations. Traps must be removed from a hunting block by the last day that the FCRO or PCRO determines the block is open. Traps may be relocated to hunting blocks that are open. Traps must have the owner contact information and CID affixed to it.

(15) It is prohibited to use hunting blinds or tree stands that are not self-supporting, or to attach them to trees with nails or screws. Self-supporting hunting blinds may be left in the field for the duration of a hunting season when owner contact information and CID is affixed to it. No other recreationist may use, move, or remove the blind without owner permission.

(16) It is prohibited to enter downrange buildings on FC or PCMS.

(17) It is prohibited to train dogs at any reservoir or pond when anglers are present or when waterfowl hunters are hunting. Incompatible recreational activities will be allowed at the reservoirs on a first-come-first-served basis.

(18) Use of game cameras is restricted to the natural environment only. No images may be taken of buildings, equipment, or troop movements. Game cameras must have the owner contact information affixed to it.

(19) The government is not responsible for the theft, loss, or damage of any items left downrange.

(20) It is strictly prohibited to damage, alter, or collect standing or downed snags marked as wildlife habitat, as specified on the iSportsman website.

(21) It is strictly prohibited to use glass bottles or to litter at the reservoirs, and violators will be prosecuted under the law. Use trash receptacles to dispose of all litter.

(22) "Red flag" or high fire danger conditions will be announced on iSportsman, and activities will be restricted in accordance with any applicable governing directives and/or as directed by the GC.

Chapter 5 Accommodations of Persons with Disabilities

5-1. Reasonable Accommodations

a. FC will strive to provide reasonable accommodations to persons with a substantial impairment of a major life activity as identified under the Americans with Disabilities Act. Impairment is defined as a physical or mental impairment that substantially limits one or more major life activities.

b. For consideration, applicants will request accommodation in writing, at least 30 days prior to the requested effective date. All requests must include sufficient information to FC to understand the nature of the impairment and the specific type of accommodation which is requested. Where applicable, the applicant must include any relevant and current State approved Accommodation Permit.

c. Requests will be submitted via e-mail, to the identified contact on the iSportsman website Contact Page.

d. Requests will be reviewed on a case by case basis. Additional information or documentation may be requested, if necessary.

e. An interactive process may result in approval or modification of the specific accommodation requested, but may not significantly alter the purpose of this regulation, jeopardize the safety of the applicant or others, adversely affect military training, or pose undue hardship for the Army.

f. Requests will be reviewed by the Director of Range Operations, the Chief of the Conservation Law Enforcement Program, or the Chief of the Conservation Branch, DPW- Environmental Division. These individuals may consult with FC subject matter experts as necessary. An accommodation may include an exception to this regulation based upon findings on a case-by-case basis.

Appendix A
References

Fort Carson Integrated Natural Resources Management Plan

Fort Carson Prairie Dog Management Plan

Section I
Required Publications

AR 200-1
Environmental Protection and Enhancement

DoDI 4715.03
Natural Resource Conservation Program

FC Reg 190-4
Prohibited and Regulated Conduct

Title 37 U.S.C. Section 401
Definitions

Section II
Related Publications

AR 190-5
Motor Vehicle Traffic Supervision

AR 190-11
Physical Security of Arms, Ammunition, and Explosives

DA Pam 385-63
Range Safety

Executive Order 13186/Federal Register, Vol. 66
Responsibilities of Federal Agencies to Protect Migratory Birds

Executive Order 11990
Protection of Wetlands

Executive Order 13112
Invasive Species

FC Reg 190-5
Motor Vehicle Traffic Supervision

FC Reg 350-4
Pinon Canyon Maneuver Site

FC Reg 350-10
Maneuver Damage Control Program

FC Reg 350-11
Firing ammunition for Training, Target Practice, Administration, and Control of Ranges and Training Areas

Federal Register Vol. 72, No. 39: 8931-8950

Migratory Bird Permits; Take of Migratory Birds by the Armed Forces

Federal Register Vol. 72, No. 107
Protection of Eagles; Definition of "Disturb"

Federal Register Vol. 74, No. 175
Eagle Permits; Take Necessary to Protect Interests in Particular Localities

Memorandum DAIM-ED-N (200-3)
Supplemental Army Policy Guidance on Migratory Bird Treaty Act

Memorandum of Understanding between the U.S. Department of Defense and the U.S. Fish and Wildlife Service to promote the Conservation of Birds

Memorandum: Guidance to Implement the MOU to Promote the Conservation of Migratory Birds

Title 16 U.S.C 35, as amended
Endangered Species Act of 1973

Title 16 U.S.C. 469
Archeological and Historic Preservation Act

Title 16 U.S.C. 470, as amended
National Historic Preservation Act

Title 16 USC 668-668d, as amended
Bald and Golden Eagle Protection Act

Title 16 U.S.C. 670a–670b as Amended by Public Law 108-136
Sikes Act

Title 16 U.S.C 703–712, as amended
Migratory Bird Treaty Act (MBTA)

Title 33
Colorado Revised Statutes as Amended, Colorado Department of Natural Resources

Title 42 U.S.C. 4321–4347, as amended
National Environmental Policy Act of 1969

Title 43 CFR 7
Protection of Archeological Resources

Section III Prescribed Forms

DA Form 2028
Recommended Changes to Publications and Blank Forms

FC Form 66-E
Registration of Personal Firearms

FC Form 1206
Downrange Pass

Glossary

Section I Abbreviations

AR
Army Regulation

BGEPA
Bald and Golden Eagle Protection Act

CPW
Colorado Parks and Wildlife

CWD
Chronic Wasting Disease

DA
Department of Army

DES
Directorate of Emergency Services

DoD
Department of Defense

DoDI
Department of Defense Instruction

DPTMS
Directorate of Plans, Training, Mobilization, and Security

DPW
Directorate of Public Works

FC
Fort Carson

FCRO
Fort Carson Range Operations

GC
Garrison Commander

IAW
In Accordance With

INRMP
Integrated Natural Resources Management Plan

MBTA
Migratory Bird Treaty Act

MOU
Memorandum of Understanding

MSR
Main Supply Route

PCMS
Pinon Canyon Maneuver Site

PCRO
Pinon Canyon Range Operations

SOP
Standard Operating Procedures

SJA
Staff Judge Advocate

USFWS
U.S. Fish and Wildlife Service

WDA
Wildlife Demonstration Area

Section II Terms

Fishing (Fishing only Permit)
Any form of collecting fish or other vertebrates from bodies of water on Fort Carson.

Hunting (Hunting only Permit)
Any form of wildlife harvest practices (e.g., rifle, muzzleloader, bow, crossbow, traps), other than wildlife living in bodies of water, on Fort Carson.

Combo Fishing and Hunting Permit
Permit that allows fishing and hunting as described herein.

Non-consumptive
Any recreation on FC or PCMS that does not involve disturbing or harvesting of wildlife and/or natural resources (e.g., birding, camping, site-seeing, antler shed hunting).

Youth Permit
Recreation permit for those who are 17 years of age and younger. Those persons purchasing this permit within those age limits will be able to conduct all wildlife recreation to include fishing, hunting, and non-consumptive recreation.

Senior Permit
Recreation permit for those aged 64 years of age and older. Those persons purchasing this permit within those age limits will be able to conduct all wildlife recreation to include fishing, hunting, and non-consumptive recreation.

Non-consumptive Permit
Adults, who do not qualify for youth, senior, or disabled veteran permit, that will be engaging in non-consumptive recreation only.

Section III Special Abbreviations and Terms

This section contains no entries.