DEPARTMENT OF THE ARMY HEADQUARTERS, FORT CARSON Fort Carson, Colorado 80913-4289 11 January 2023

Environmental Quality WILDLIFE MANAGEMENT AND RECREATION

History. This is a major revision.

Summary. This regulation establishes policies, procedures, and regulations related to wildlife management and recreation on Fort Carson (FC) and Piñon Canyon Maneuver Site (PCMS).

Applicability. This regulation applies to all Soldiers, civilian employees, family members, and visitors recreating on FC and PCMS.

Proponent and exception authority. The proponent of this regulation is the Directorate of Public Works (DPW), Environmental Division and the FC Garrison Commander (GC). The proponent has the authority to approve exceptions and waivers to this regulation that are consistent with controlling laws and regulations.

Army management control process. This regulation does not contain management control provisions.

Supplementation. Supplementation of this publication is prohibited without prior approval from DPW, Environmental Division.

Suggested improvements. Users are invited to send comments and suggested improvements on DA Form 2028 (Recommended Changes to Publications and Blank Forms) directly to: Directorate of Public Works, Environmental Division, 1626 Evans St, BLDG 1219, Fort Carson, CO 80913.

(AMIM-CRP-E)

OFFICIAL:

SEAN M. BROWN
Garrison Commander

MICHAEL J. WEBB
Director Human Resources

Distribution. This publication is only available in electronic media.

*This publication supersedes all prior publications of the FC REG 200-6.

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Introduction

1-1. Purpose

- a. The principal use of Department of Defense (DoD) lands and waters is to support mission-related activities; all other land uses are subordinate. Fort Carson and PCMS (FC) lands and waters are available for non-military purposes In Accordance With (IAW) AR 200-1 (Environmental Protection and Enhancement), the FC and PCMS Integrated Natural Resources Management Plan (INRMP), the Sikes Act 16 U.S.C. 670 et. seq., and Army directives and policies when compatible with the military mission, installation safety and security, ecosystem sustainability, natural resources management, and fiscal responsibility.
- b. DPW programs will maximize access to Army land, air, and water resources for military training, while ensuring the biological diversity of natural resources entrusted to the Army is sustained for promoting the quality of life for Soldiers, scientific research, education, recreation, and other compatible uses.
- c. These principles are integral to FC natural resource management and constitute the basis for the elements contained in this regulation.
- d. This regulation governs wildlife management and recreation on FC. This regulation does not restrict Soldiers, Department of Army (DA) Civilians, or contractors from executing lawful activities on FC and PCMS permitted or sanctioned by FC organizations, directorates, or units.
- e. The Army reserves the right to change any of the provisions of this regulation at any time and without advance notice. Neither the current provisions of this regulation nor any changes to it are intended to, or do, create any right or benefit, substantive or procedural, enforceable at law or in equity by any party against the United States, its departments, agencies, or entities, or its officers, employees, or agents, or any other person.
 - f. In this regulation, all references to FC include PCMS, unless PCMS is specifically distinguished.

1-2. References

Required and related publications and prescribed and referenced forms are listed in the Appendix.

1-3. Explanation of Abbreviations and Terms

Abbreviations and terms used in this regulation are explained in the Glossary.

Responsibilities

2-1. Garrison Commander Will:

Review appeals and make final decisions concerning suspensions of recreational privileges on FC that have been imposed by the DES, and the Sign Memorandum of Understanding for approved Special Use FC recreation permits for hunting or dog training clubs.

2-2. Commanders Will:

Commanders of units operating on FC will be responsible for the conservation, improvement, and management of all natural resources under their jurisdiction that are vital to the sustainability and multipurpose use of FC training lands. FC lands are for supporting the military training mission, which includes the morale, welfare, and recreational activities necessary to develop and sustain a satisfactory quality of life for Soldiers.

2-3. Directorate of Public Works (DPW) Will:

- a. Use science-based research, inventory, and monitoring of wildlife, fisheries, plant communities, rare and listed wildlife, and plant species to sustain the ecological integrity of training land resources of FC within the context of the training mission.
 - b. Ensure compliance with federal and state laws, applicable regulations, and biological opinions.
- c. Understand the natural resources of FC in a bio-regional context to protect the training mission from encroachment by promoting regional conservation measures.
- d. Collaborate with agencies and non-governmental organizations to ensure that discretionary activity results in no net loss of training capability on installation land.
- e. Recommend hunting season dates, bag limits, creel limits, size limits, population dynamics and structure, and other regulations governing the harvest of fish and wildlife resources in cooperation with Colorado Parks and Wildlife (CPW). Such regulations shall be established IAW applicable federal and state laws, Army regulations, and as posted on the iSportsman website.
- f. Assist with maximizing training capacity of land training resources on FC while promoting biological diversity through collaboration with Directorate of Planning, Training, Mobilization, and Security (DPTMS) sustainable range programs and training requirements.
- g. Apply best management practices, cooperative agreements, and the acquisition and management of buffer zones to focus wildlife management activity toward sites not used for readiness training.
- h. Promote species conservation and mitigation at sites on FC, where compatible with the training mission, and assist with regional efforts to keep common species common.
- i. Adhere to the garrison approved INRMP, DoD regulations, instructions, directives, policies, guidance, and federal and state agreements required by the Sikes Act for the management of natural resources on DoD lands.
- j. Implement outreach programs to educate personnel living and working on FC about nuisance wildlife issues and assist with their resolution.
- k. Review projects and actions to evaluate potential impacts to wildlife and vegetation communities and provide mitigation strategies as necessary.
- I. Promote state actions supporting Wounded Warriors to obtain special big game hunting licenses for these Soldiers.

- m. Consult with the United States Fish and Wildlife Service (USFWS) regarding petitioned, candidate, proposed and listed species, and critical habitat.
- n. Maintain and operate the iSportsman website for providing information, selling permits, issuing Downrange Passes (FC Form 1206), collecting game harvest, and other recreational information.
- o. Create and maintain recreational maps. The maps will depict training areas, recreational areas, ranges, closed areas, routes, and other features on FC and PCMS. Electronic maps will be updated, as needed, and made available on iSportsman.
- p. Manage the handling, budgeting, and expending of 21X funds that are obtained from permit sales IAW the Sikes Act and the FC INRMP.
- q. Manage the Bird Farm Recreation Area, and identify its availability for wildlife recreation, IAW the INRMP.
- r. Coordinate with DES and DPTMS to ensure reasonable accommodations are provided to recreationists requesting access based on the Americans with Disabilities Act, in order to grant, redirect, modify, or deny exceptions based on an interactive and coordinated decision making process.

2-4. Directorate of Emergency Services (DES) Will:

- a. Enforce all federal, state, and installation hunting, fishing, and trapping laws and regulations pertinent to natural and cultural resources as they pertain to this regulation.
 - b. Provide safety on FC by controlling and managing dangerous wildlife.
 - c. Respond to wildlife complaints and develop mitigation strategies with DPW.
 - d. Notify DPW of suspected wildlife diseases.
 - e. Present wildlife outreach programs in partnership with DPW.
- f. Coordinate with DPW and DPTMS to ensure reasonable accommodations are provided to recreationists requesting access based on the Americans with Disabilities Act, in order to grant, redirect, modify, or deny exceptions based on an interactive and coordinated decision making process.
- g. Plan and conduct investigations for all violations of federal, state, and installation laws and regulations.
 - h. Direct all FC civilian and military conservation law enforcement officers on the installation.
- i. Provide technical support to the Garrison Commander on all aspects of natural resource law enforcement.

2-5. Directorate of Plans, Training, Mobilization, and Security (DPTMS), Fort Carson Range Operations (FCRO) and Piñon Canyon Range Operations (PCRO) will:

a. Be responsible for coordinating and synchronizing all downrange activities on FC training lands.

- b. Provide a list to the DPW of all available open areas for recreational use on the installation.
- Coordinate open areas with DPW and DES to ensure recreational access for attaining state compliance and DPW big game harvest goals as required by the Sikes Act.
 - d. Specify types of weapons that can be used for hunting by training area.
- e. DPTMS/Range Operations will assist with manual checking in/out of the FC Training Areas when iSportsman is out of service or as posted on the iSportsman website.
- f. Ensure the automated UXO safety brief and exam is evaluated for new or changing conditions and information, and provided to DPW.
- g. Coordinate with DPW and DES to ensure reasonable accommodations are provided to recreationists requesting access based on the Americans with Disabilities Act, in order to grant, redirect, modify, or deny exceptions based on an interactive and coordinated decision making process.

2-6. Staff Judge Advocate (SJA) Will:

Provide legal advice regarding Army and DoD regulations, policies, and directives related to natural resource management, the enforcement of federal and state environmental laws, and this regulation.

2-7. Recreationists on FC and PCMS Will:

- a. Be responsible for following all federal and state laws pertaining to hunting, fishing, or other recreational activities.
- b. Comply with all of the provisions of this regulation while recreating within the confines of FC and PCMS, and strictly adhere to approved map boundaries, adhere to downrange checkout times, complete required safety briefings, and staying up to date with all information that is published on iSportsman.

Hunting, Fishing, Wood Collection and Other Recreation

3-1. iSportsman

- a. FC uses iSportsman, a Sikes Act Permit Sales and Recreation Management Service (SAPRMS) that assists in providing required recreation and wood collection services to customers. It also manages the data collection and storage for DPW. Recreation and wood collection customers (henceforth, collectively referred to as customers) create their own personal accounts (i.e., register), take range safety briefs, purchase permits, get downrange passes and important notices/information, and update their personal information online on iSportsman at: https://fortcarson.isportsman.net.
- b. The system provides real-time information about customers who have active downrange passes. The system collects information from customers for managing wildlife and wood resources on FC and the PCMS. DES, FCRO, and PCRO are provided limited access to the system for managing downrange access, obtaining information necessary for public safety, coordinating emergency search and rescue operations, and for law enforcement purposes.

- c. DPW maintains and operates the iSportsman website and the data collected, including managing reports, assigning iSportsman access privileges, managing user accounts, and maintaining a website for communicating recreational and wood collection information to the public.
 - d. Permit sales are final and refunds will only be allowed on a case-by-case basis.
- e. A maximum of two non-participants are allowed to accompany a permit holder, but non-participants are required to register on iSportsman.
 - f. Recreationists checked into a block through iSportsman do not qualify as non-participants.
- g. It is strictly prohibited to check into a block on iSportsman while not being physically present on FC or PCMS. The only exception to this is the pre-check in option at 2200 the night before for access at 0400 the next day.
 - Customers can obtain and print a downrange pass from their iSportsman account online.
- i. Fort Carson customers with downrange passes must check-out no later than the posted checkout times on iSportsman. Failure to check out of iSportsman by the designated time may result in a minimum of a two week suspension, a citation, and more severe penalties may be imposed on a case-by-case basis.
 - j. Accounts suspended for violations are unlocked by the DES.
 - k. Accounts suspended for administrative purposes are unlocked by the DPW.

3-2. Hunting

- a. Hunters are required to provide harvest information to complete the check-out process. Additionally, wood collection customers are required to provide the daily amount of wood collected to complete checkout.
 - b. Use of game cameras on FC and PCMS is strictly prohibited.
- c. It is prohibited to use hunting blinds or tree stands that are not self-supporting, or to attach them to trees with nails or screws. Self-supporting hunting blinds may be left in the field for the duration of a hunting season when owner's permit information and CID is affixed to it. No other recreationist may use, move, or remove the blind without owner permission.
 - d. Collecting antler sheds is only allowed for non-commercial use, IAW CPW regulations.
 - e. On the PCMS Hogback, only foot traffic is allowed for hunting.
 - f. It is prohibited to shoot, trap, or hunt swift fox.
- g. Management and recreational shooting of prairie dogs, in any form, will be in accordance with the FC/PCMS Prairie Dog Management Plan. The iSportsman website will state specifics (i.e., where and when allowed, form of hunting, non-allowed practices, etc.) concerning prairie dog hunting when appropriate.

- h. Only lead free ammunition or full metal jacket (FMJ) and total metal jacket (TMJ) ammunition may be used for recreational shooting of prairie dogs. Lead pellets or copper-plated (common on 22Ir and some reloads) ammunition is prohibited.
- i. Trapping is authorized IAW CPW regulations. Traps must be checked a minimum of every 24 hours and must be removed from a hunting block by the last day that the FCRO or PCRO determines the block is open. Traps may be relocated to hunting blocks that are open. Traps must have the owner's permit information and CID affixed to it.

3-3. CPW Licensing Requirements

- a. FC follows and enforces all Colorado Parks and Wildlife (CPW) rules and regulations at a minimum. Any deviations from CPW regulations that apply to FC and PCMS can be found in this regulation or on iSportsman.
 - b. Hunters are required to obtain and carry the appropriate state licenses for hunting.
- c. A state fishing license is not required to fish on FC, but all other Colorado fishing regulations are enforced. An exception is anglers possessing a FC recreational permit may fish with two rods.
- d. State license requirements are subject to change; therefore, they are not provided in this regulation.
 - e. State fishing and hunting regulation brochures are available from the CPW offices and website.

3-4. USFWS Licensing Requirements

a. Applicable federal USFWS laws and regulations are enforced on FC. USFWS hunting license requirements are subject to change; therefore, they are not provided in this regulation. Current USFWS hunting regulations and information on the Federal Duck Stamp are available on the USFWS website.

3-5. Youth Recreation

- a. Youth, 17 years of age and younger, of any age possessing a hunter education certificate can hunt small game and waterfowl. Youth that are hunting big game must be conducted IAW CPW regulation, including age limitations. Any youth hunting on FC must be IAW CPW regulations.
- b. Youth are required to have a valid permit to recreate on FC, unless accompanying a mentor as a non-participant.
- c. Youth recreating on FC must be accompanied by a mentor that is 18 years of age or older. The mentor does not have to hunt, but must meet state requirements for mentoring and meet all requirements to recreate downrange on FC. The mentor must have an applicable valid FC recreation permit (e.g., non-consumptive, fishing, hunting, etc.).
- d. Mentors and youth recreationists must be within 50 feet of each other at all times while downrange. The mentor is fully responsible for youth with him/her.

e. Mentors must provide a paper on the dashboard of the vehicle stating the names of all youth he/she is responsible for when downrange, regardless if youth has a downrange pass.

3-6. Downrange Safety Briefing for Recreation and Wood Collection

- a. Mentors must provide a paper on the dashboard of the vehicle stating the names of all youth he/she is responsible for when downrange, regardless if youth has a downrange pass.
- b. The required, annual downrange safety briefings and tests are presented by DPW and completed online through a customer's iSportsman portal. The applicable safety briefings are required for all customers (i.e., all recreationists, mentors, and those with downrange wood collection permits), with the exception of those with a wood yard permit and youth.
- c. Youth are not required to take the annual downrange safety briefings. All mentors are required to take the annual downrange safety briefings and must ensure that youth who accompany them downrange adhere to the rules and guidelines specified in the downrange safety briefings.
- d. Customers, age 18 and over, cannot purchase a permit until completion of the annual downrange safety brief, UXO safety brief, and/or the camping and fishing online safety brief.
 - e. Downrange recreational safety briefings are valid for both FC and PCMS.
- f. Individuals who are not fishing, boating, hunting, or dog training, and who accompany a permit holder at Womack, Townsend, Haymes, West Haymes, and Northside reservoirs, do not need to take the downrange safety brief.
- g. Non-participants, 18 years of age or older, must complete the applicable downrange safety briefings, prior to going downrange for the first time during the year.

3-7. DPW Recreation and Wood Collection Permits

- a. Mentors must provide a paper on the dashboard of the vehicle stating the names of all youth he/she is responsible for when downrange, regardless if youth has a downrange pass.
- b. A recreation permit is required for wildlife recreation on FC and PCMS in recreational areas managed by either the FCRO or DPW, as identified on the Wildlife Recreation Map and this regulation, except as authorized in 3-4, f-g. Wildlife recreation, and that covered under the Recreation Permit, is broadly defined as hunting, scouting, fishing, photography, wildlife watching, botany, birding, hiking, pet walking, antler shed hunting, and similar activities. Furthermore, a downrange wood collection permit is required to collect wood downrange.
- c. FC permit fees will be determined IAW 32 Code of Federal Regulations, Part 190 and the Department of Defense Instruction (Number 4715.03).
- d. Permit fees and any pertinent fee schedule information will be IAW and as specified by DPW on the iSportsman website.
- e. All permit fees must be paid through the iSportsman website. A customer may purchase a recreation permit while logged into their account online at https://fortcarson.isportsman.net/. Permits can only be purchased by credit or debit card.

- f. Individuals who are not fishing, boating, hunting, or dog training, and who accompany a permit holder at Womack, Townsend, Haymes, West Haymes, and Northside reservoirs, do not need to purchase a permit. Customers must have a permit to recreate in the Bird Farm Area and the Wildlife Demonstration Area (WDA).
- g. Non-participants are not required to purchase a permit, but must be accompanied by a permit holder who is 18 years of age or older, has an iSportsman account, and has completed the downrange safety briefs (if going downrange). If recreating downrange, each permit holder is limited to two non-participants.
- h. Unless prohibited, guides seeking to operate on FC would be subject to the requirements of AR 210-7 (Personal Commercial Solicitation on Army Installations), FC regulation 210-3 (Commercial Solicitation on Fort Carson), and any state licensing requirements.
 - i. A permit is non-transferable and is valid only at FC and PCMS.
- j. A customer must possess a paper or electronic copy of his/her permit while engaged in recreational activities.
- k. A recreation permit is valid from 1 April, or if after 1 April, the date of purchase through the following 31 March.
- I. A FC permit or state fishing license is not required for FC Soldiers (in military uniform or civilian attire) to fish on FC from Monday- Friday (1130-1300 hours). FC Soldiers must have their military ID with them when fishing during these hours.
- m. When recreating, a combat wounded Soldier in the Wounded Warrior or Safe Harbors program or Purple Heart recipients must have government issued identification, and documentation that confirms eligibility for that discounted permit. Colorado veterans who possess a Colorado Parks and Wildlife Veteran's Lifetime Combination, Small Game Hunting/Fishing License (VA Combo License) must carry the license with them when recreating on FC and PCMS.
- n. A Special Use-FC recreation permit is required for dog training clubs or hunting clubs, and requires a Memorandum of Understanding signed by the GC. The Wildlife Office must be contacted to purchase the permit. Contact information will be available on the iSportsman contact page.
 - o. Possession of a permit does not guarantee access to FC or PCMS.

3-8. Recreation and Wood Collection Maps

- a. Mentors must provide a paper on the dashboard of the vehicle stating the names of all youth he/she is responsible for when downrange, regardless if youth has a downrange pass.
- b. A FC or PCMS recreation map is available to those who purchase a recreation permit. Recreation and fishing maps are available electronically on iSportsman and can be downloaded for FC and PCMS.
- c. Electronic maps on iSportsman can be used on smart phones and are downloadable onto map applications for navigation.
- d. Downrange wood collection maps are available, as hyperlinks, on the Firewood Collection web page on the iSportsman website, or by calling the FC Installation Forester.

3-9. Firearms Registration

- a. FC regulation 190-4 (Prohibited and Regulated Conduct), Chapter 2 prescribes requirements for the possession, use, control, and registration of privately owned firearms and weapons on FC.
- b. Firearms must be registered at the FC Provost Marshall's Office before they may be transported onto FC or PCMS.
- c. Firearms, including muzzleloaders, rifles, shotguns, and handguns must be registered. Hand-held air rifles, bows, and crossbows are not required to be registered.
- d. Firearms must be registered by submitting a completed FC Form 66-E (Registration of Personal Firearms). Do not bring the firearm onto FC or PCMS for registration.
- e. Firearms registration forms are available online at the iSportsman website and from the FC Police Desk, Building 2700, 7227 Christie St.
 - f. To register a firearm in-person, obtain and turn in the form FC 66-E at the FC Police Desk.
- g. Registration of the FC 66-E may also be accomplished by mail: request the form (supply a self-addressed stamped envelope) through DES, Police/Provost Marshal Division, ATTN: Weapons Registration, 7227 Christie St., Fort Carson, CO 80913. After completing the form, return it to the same address (supply a self-addressed stamped envelope for the return of the approved form).
- h. The approved form FC 66-E must be carried by the recreationist when in possession of a firearm on FC or PCMS at all times.

3-10. Hold Harmless Agreement

- a. Individuals possessing a FC recreation and/or wood collection permit, mentors, non-participants, and individuals recreating under the provisions of a special use permit who are going downrange are required to read and agree to the Hold Harmless Agreement on the iSportsman website during each check in.
- b. Customers will be digitally presented with the Hold Harmless Agreement and check-box at the end of the agreement on iSportsman. By checking the box, the customer agrees that he/she understands and agrees to abide by the agreement. Customers will not be allowed to proceed with the iSportsman permit or downrange pass procedures unless they check the box; otherwise, the customer will have to address the issue with DPW, DPTMS, and DES before recreating or getting a downrange pass for FC.
- c. A legal guardian or mentor must read and agree to the Hold Harmless Agreement for a youth 17 years old and younger when escorting them onto FC to recreate.
- d. The point of contact for a special use permit is responsible for ensuring participants sign a Hold Harmless Agreement.

3-11. Downrange Pass (FC Form 1206)

a. All customers with a permit, including a downrange wood collection permit, entering a training area managed by FCRO or PCRO (i.e., going downrange) are required to obtain a daily downrange pass online from the iSportsman website.

- b. A downrange pass is required for hunting, by any method, at any location on FC and PCMS.
- c. A downrange pass is required to recreate in the WDA and Bird Farm Areas. The Bird Farm Area may be open for hunting when allowed by the DPW, as posted in iSportsman, otherwise it is a no hunting area. The WDA may be combined with Training Area 8 for hunting, as posted in iSportsman.
- d. Completion of the applicable range safety briefs and possession of a valid recreation or downrange wood collection permit is required to obtain a downrange pass. A wood yard permit does not require a downrange pass.
- e. Customers obtaining a pass online must print a copy of the pass. If unable to print a downrange pass when checking-in (e.g., using a mobile device), the customer must provide a legible, hand-written paper pass.
- f. Hand-written paper passes must include the customer's name, permit number, the date, and training area or block the customer is checked into. A hand-written downrange pass can only be used after the customer has successfully completed the check-in procedure on the iSportsman website and does not have access to a printer.
- g. Each customer getting a downrange pass will display the paper pass on the vehicle dashboard (inside the front wind shield), and the pass must be clearly readable from outside the vehicle.
- h. A downrange pass is valid only for the specific area and for the date and time specified on the pass.
- i. The downrange pass is valid for a single training area or a combination of areas (called blocks for recreational activity) at the discretion of the FCRO and PCRO.
- j. A downrange pass can be obtained online any time after 2200 to be used for access starting at 0400 the following day.
- k. Recreationists not physically present on FC or PCMS must be checked out of the iSportsman system. The only exception to this is the pre-check- in option at 2200 the night before for access at 0400 the next day.
 - I. Recreationists checked into a block through iSportsman do not qualify as non-participants.
- m. A downrange pass is not required on FC to enter or recreate at Northside, Haymes, West Haymes, Townsend, or Womack reservoirs.
- n. Non-participants are not required to get a downrange pass, but are only allowed downrange with a customer, age 18 or older, who has a valid downrange pass. A customer possessing a downrange pass is allowed a maximum of two non-participants with them at any time, and are required to write the names of non-participants on their downrange pass. Non-participants must be within 50 feet of the permit holder they are accompanying at all times while downrange.
- o. Youth, 17 years of age and younger, are not required to obtain a downrange pass. Mentors escorting youth downrange are required to obtain a daily downrange pass. Mentors are required to write the names of any youth that accompany them on the downrange pass.
 - p. A downrange pass is non-transferable.

- q. A downrange pass can be revoked in the field by DES, FCRO, and PCRO personnel.
- r. To change a downrange pass, the permittee must check-out and then obtain a new pass.
- s. Individuals must check out by the required return time as stated on the iSportsman website.
- t. Recreationists not checking out at the required return time may receive a minimum two week suspension, a citation, and more severe penalties may be imposed on a case by case basis.
- u. At FC or PCMS, recreationists must check-in and/or -out via a tablet or smart phone or by calling DPW Wildlife staff as posted on iSportsman

3-12. Times, Days, and Areas Available for Recreation

- a. The FC and PCMS downrange pass is valid from 0400 to the posted checkout time, unless otherwise identified by iSportsman.
- b. Northside, Haymes, West Haymes, Townsend, and Womack reservoir recreational areas are open for recreation 24-hours daily, unless otherwise posted on iSportsman or if posted as closed at the reservoir entrance due to military training.
- c. Fishing reservoirs may be temporarily closed to recreation in support of training, military sanctioned activities, or other needs as directed. When requested by the military, recreationists must suspend recreational activities and leave the reservoir.
- d. Open Areas available for hunting and other downrange recreation are posted weekly under the Open Areas tab or the PCMS tab on the iSportsman website.
- e. Waterfowl hunting at the fishing reservoirs will be conducted IAW the Wildlife Aircraft Strike Hazard Plan because of the proximity to Butts Army Airfield and training flight routes and will only be allowed as specified by DPW on the iSportsman website.
- f. Hunting is prohibited in impact areas, Turkey Creek Ranch, Camp Falcon, training areas supporting an active golden eagle eyrie, and any area closed by the FCRO or PCRO. Hunting in the Bird Farm Area will only be allowed as specified by DPW on the iSportsman website

3-13. Entry to FC and PCMS

- a. Access to FC will be in accordance with FC DES Security and Access Control Division. DES Security and Access Control Division information can be found at: http://www.carson.army.mil/DES/sac/, FC building 6012, just outside the main gate (gate 1), off HWY 115, or phone numbers (719) 526-2325 or (719) 526-2332
- b. To enter PCMS, all recreationists must use the main gate, located on Highway 350, north of Model, CO, and 32 miles northeast of Trinidad. Access to PCMS is controlled by a secure unmanned electronic gate. The gate code is provided to recreationists during the check-in process on iSportsman. Drivers may be asked to provide a current and valid driver's license, vehicle registration, and vehicle insurance. Other vehicle occupants must provide valid government-issued photo identification, upon request.

3-14. Firearms, Weapons for Hunting, and Methods of Transport

- a. All legal and properly registered firearms that are allowed by federal and state laws for hunting, archery, and ammunition are permitted on FC and PCMS, except when designated otherwise by DES. The FCRO and PCRO may restrict the type of firearm or archery allowed in any training area for safety or other reasons.
- b. Open carry of a sidearm is allowed for personal protection while actively engaged in authorized hunting activities. Sidearms will be transported in accordance with paragraph 3-11 e. Sidearms may be used to dispatch a downed animal only during rifle season and must be in accordance with a legal method of take and meet the minimum caliber and foot pounds per square inch criteria published IAW CPW. Concealed weapons are strictly prohibited.
- c. Hunting in a FCRO designated Low Velocity Area is by muzzleloader, shotgun, air rifle, sling shot or archery only. Crossbows are allowed only IAW CPW regulations.
 - d. Crossbows are not authorized to be used during any season in areas designated as archery only.
- e. Any legal firearm or archery weapon can be used for hunting, IAW CPW regulations, in areas designated by the FCRO or PCRO as High Velocity Areas.
- f. In accordance with Fort Carson Regulation 190-4, Chapter 2, the carrying of a loaded firearm in a vehicle is prohibited on FC and PCMS. Firearms used for hunting on FC may be transported in the passenger compartment of a vehicle as long as they are unloaded and cased, and only while the possessor of the firearm(s) is actively engaged in hunting. As an exception, muzzleloaders may be transported with a round in the chamber as long as the firearm's firing cap or priming powder is removed, rendering it unable to fire. Archery gear does not have to be cased.
- g. A loaded firearm is a firearm that has ammunition inserted into the firearm, even if a round is not chambered. A muzzleloader is unloaded if the firearm-firing cap or priming powder is removed, rendering it unable to fire.
 - h. Target practice and sighting weapons are allowed only at FC designated ranges.
- i. Recreationists will not shoot a firearm within 100 yards or towards buildings, camps, windmills, solar panels, or any training area occupied by any person other than other recreationists, except as identified on the iSportsman website or in the FC/PCMS Prairie Dog Management Plan.
- j. Recreationists will not shoot from, across, or within 50 feet of the centerline of a designated recreational road, Main Supply Route (MSR), or numbered road or route.

3-15. Chronic Wasting Disease (CWD)

- a. The prevalence of CWD is a significant deer management concern on FC.
- b. The CPW recognizes FC as a "CWD hot spot" due to a high number of animals testing positive for the disease.
- c. CWD testing for deer and elk harvested on FC and PCMS is specified annually by DPW on the iSportsman website. When CWD testing is mandatory, evidence of a sample submitted to the CPW for testing must be provided to DPW, if requested.

3-16. Fishing, Boating, and Pavilion Use

- a. A Fort Carson fishing permit is required to fish at Townsend, Womack, Haymes, and Northside Reservoirs. A state fishing permit is not a requirement to fish on Fort Carson.
- b. FC follows and enforces all CPW fish bag limits. Species bag limits can be found on the CPW website or on the individual fishing maps on the iSportsman website.
- c. It is authorized to fish with minnows as bait at Townsend, Womack, Haymes, and Northside Reservoirs only, IAW CPW regulations.
- d. Northside Reservoir is catch and release only due to a human health risk. Fishing at Northside is in compliance with posted signage, if applicable.
 - e. Special event fishing permits for groups can be coordinated by contacting the DPW.
 - f. Recreationists will not clean fish or process game within 50 feet of a pavilion.
 - g. No portion of fish or wildlife shall be placed in trash receptacles located at the reservoirs.
- h. A Fort Carson reservoir-only non-consumptive permit is required for non-consumptive activities at Townsend, Womack, Haymes, and Northside Reservoirs in the absence of a fishing or hunting permit. This can include pavilion use, picnics, photography, walking, dog walking, and sight-seeing.
- i. Use the trash receptacles to dispose of all litter and use the fishing line receptacles to recycle fishing line filaments is required where available.
- j. Pavilions located at FC fishing reservoirs are available on a first-come, first-serve basis. Units and special events can reserve exclusive use of a pavilion by contacting the DPW.
- k. FC military, company size or larger (group), may use a reservoir for a group social function, to include fishing, with recreation permit fees waived. Fishing will be catch-and-release only unless a person has a valid and applicable recreation permit. This exception will be allowed once a month during the summer (i.e., May to September) for a single military group for one day during each month (daylight hours only). The free group social day will be granted on a first-come-first-served basis and, as needed, will be rotated, so all military groups who are interested will be able to participate. All group social functions must be coordinated through the DPW. This free group social day will only be allowed after the group conducts a "reservoir clean-up day."
- I. A reservoir clean-up day will be planned and coordinated through DPW at least 2 weeks prior to the event, at which time clean-up procedures and expectations will be provided. General procedures for a reservoir clean-up day include DPW designating which reservoir and areas within the reservoir to clean, number of hours that must be met to be eligible, cleaning supply information, and cleaning specifics.
- m. On FC, only boats powered by an electric motor or by hand are allowed. Recreational watercraft powered by internal combustion engines is prohibited.
 - n. Boating is prohibited on the PCMS.

- o. Individuals using boating devices such as stand up paddle boards, float tubes, pontoon float tubes, pontoon boats, or other watercraft vessels must wear a U.S. Coast Guard approved flotation device while on the water at all times.
- p. Swimming and wading are prohibited, with the exception of wading during lawful fishing or hunting activities.
- q. Activities on frozen reservoirs are prohibited, including but not limited to walking, ice fishing, and ice-skating.
 - r. Tampering with lifesaving devices located at fishing reservoirs is prohibited.
 - s. Tampering with or moving picnic tables or any other equipment is prohibited.

3-17. Camping

- a. A valid camping permit is required to camp at designated areas on FC or PCMS.
- b. At least one person per RV, camper, or tent, must possess a valid camping permit. Non-permitted campers engaged in recreation, other than camping, must also possess a valid FC recreation permit.
- c. The FC camping permit must be affixed and visible on camping equipment at all times while camping in permitted areas.
- d. Recreational Vehicles (RV), campers, and tent camping on FC is permitted on the gravel areas at Womack, Townsend, Haymes, and Northside reservoirs. Tent camping is permitted within 50 feet of gravel areas and within mowed areas of the reservoirs.
- e. At PCMS, camping is permitted only at Hill Ranch during designated dates, which will be posted on iSportsman and on the camping permits.
 - f. Special event camping permits for groups can be coordinated by contacting the DPW.
- g. Camping is limited to a maximum of 21 days at any location, in any given month, with a valid camping permit on FC or PCMS. Tents and campers cannot be stored or left unattended for more than two nights at FC or PCMS.
- h. Fires are permitted in designated camping areas, but fires will be strictly prohibited on red flag, weather days as identified by the National Weather Service and posted on the homepage of iSportsman under fire danger risk. Only established grills, man-made steel fire pits or charcoal and gas grills can be used. No ground fires, ring fire pits, or bonfires are permitted. No fires are permitted in Training Areas. Fires must be extinguished and cold to the touch prior to departing the area.
 - Dumping of black or grey water is strictly prohibited except at approved dump stations.

3-18. Road Use

a. At FC, recreationists are prohibited from driving off the designated recreational roads, with the exception of hunters that may drive two-track roads and off-road, using the most direct route, to retrieve downed big game. Designated recreational roads are identified on the FC recreational map and are referred to as "Gold Roads". Off-road driving to retrieve downed big game may be prohibited during wet

soil and high fire danger conditions as determined by the FCRO. Stopping or parking vehicles anywhere besides the gold roads is prohibited during high fire danger conditions.

- b. At PCMS, recreationists may drive on two-track roads and MSRs only. Hunters can drive off-road only to retrieve downed big game. However, stopping or parking vehicles off two-track roads and MSR's is prohibited during high fire danger conditions. It is prohibited to drive off-road in any canyon. Off-road driving may be prohibited during wet soil and during high fire danger conditions as determined by the PCRO or the PCMS DPW Wildlife Staff
- c. At PCMS, canyons are walk-in access only for hunting. However, hunters are authorized to drive two-track roads into Bent, Lockwood, Stage, Sugarloaf, and Welsh Canyons to retrieve downed big game. Red Rocks and Taylor Canyons are closed to vehicular traffic.
- d. Off-road driving, driving in drainage ditches, or driving in any area for any reason, other than an authorized activity, is strictly prohibited throughout FC and PCMS.
 - e. At FC and PCMS, it is prohibited to drive through a wetland, except on designated routes.
- f. All motorized off-road vehicles and unlicensed vehicles will not be operated on FC or PCMS, except in designated areas or with explicit consent from FCRO or PCRO.
- g. Downrange cycling is limited to routes 1 and 4, and Butts Road on FC only, with a valid permit, and prior coordination with DPTMS on the route. On weekends, cyclists must check-in through iSportsman, give their cycling route to DPW staff, and check out by the designated time posted on iSportsman. Access for cyclists during the week can be requested at Range Control by going to the front desk of building 9550. Off-road use or trail riding of bicycles is strictly prohibited.
 - h. It is prohibited to use motorized bicycles downrange or to trail ride.
- i. Recreationists are required to park within 100 feet of a designated recreational road; the vehicle must be clearly visible from the recreational road. When a road separates training area boundaries, parking is allowed on either side of the road.
 - j. Towing of people using a rope or cable is prohibited (e.g., on inner tubes, sleds, etc.).
 - k. Driving through areas marked with Siebert Stakes and Placards is strictly prohibited.

3-19. Private and Public Lands Adjacent to FC and PCMS

a. A recreationist will not enter private or public lands adjacent to FC or PCMS, with the exception of a recreationist possessing a FC recreational permit and downrange pass that may cross the PCMS boundary to enter Comanche Grassland, U.S. Forest Service property.

Regulations and Violations

4-1. Law Enforcement

a. DES, USFWS, and CPW enforce federal and state laws and regulations within their respective jurisdiction.

- b. The DES Conservation Officers may propose suspension of the recreational privileges for up to five years of any recreationist who has committed an offense involving willful criminality or gross negligence. Suspensions are recommended by the DES Chief of Conservation Law Enforcement, with the ultimate authority belonging to the GC.
 - c. Annual permit fees will not be refunded for suspended recreationists.
- d. Violators of FC regulation 200-6 may incur a collateral fine, a suspension or revocation of recreational privileges and may be ejected and prohibited re-entry to Fort Carson or a combination of the listed actions.
- e. Animals harvested in violation of FC Regulation 200-6 involving willful criminality or gross negligence are subject to immediate forfeiture and donation.
- f. State fishing and hunting brochures identifying species, seasons, and the types of permits are available from the CPW website. The brochures are a condensed guide issued for convenience and are neither a legal notice nor a complete collection of hunting laws and regulations. Brochures and regulations are available from CPW offices and from the CPW website.
- g. Non-hunting related federal laws and regulations are enforced on FC, including the Migratory Bird Treaty Act (MBTA), the Bald and Golden Eagle Protection Act (BGEPA), and Endangered Species Act. Exceptions to the MBTA are generally allowed for military readiness training, if appropriate measures to minimize harm have been taken to the extent practicable without diminishing the effectiveness of military readiness activities. Other incidental taking or killing of migratory birds is prohibited by federal law.
- h. Range and building maintenance, and land management operations including mowing and burning are not categorically exempt from MBTA enforcement. Incidental take of migratory birds by any person engaged in an otherwise lawful activity, with the exception of military readiness training, may constitute a violation of the MBTA. Recent changes in the BGEPA redefines disturbance of eagles and the level of protection afforded these species. Both bald and golden eagles are present on FC and the PCMS. A distance of one-half mile must be kept from an active eagle nest.

4-2. Additional Fort Carson Regulations

- a. The natural resources of FC are entrusted to the Army to support military training, and it is the responsibility of the DPW to sustain biological diversity within the context of the military mission. Land use at FC and PCMS is unique in the types, duration, and intensity of disturbance; therefore, DPW will implement regulations that promote natural resources stewardship, contribute to maintenance of biological diversity, protect species at risk and listed species, and assist with regional and national programs to prevent species listings that could encroach on the military training mission.
 - b. For safety reasons, support of military missions and natural resource management objectives, FC and PCMS regulations may be more restrictive than state or federal regulations. The following also apply:
- (1) The use of equines (e.g., horses, mules, donkeys, etc.) outside of the Turkey Creek Ranch complex and Camp Falcon on FC or any area at PCMS requires a downrange pass. Recreationists using equines must use certified weed-free hay and must adhere to FC Reg. 40-37 where applicable.
- (2) Recreation and other activities are prohibited in training areas supporting an active golden eagle eyrie.

- (3) It is prohibited to take, collect, capture, or possess nongame reptiles or amphibians. It is authorized to take, collect, capture, or possess rattlesnakes, gilled salamanders, and bullfrogs with a FC recreational permit IAW CPW regulations.
 - (4) It is prohibited to introduce or translocate any species onto or within FC or PCMS.
 - (5) Falconry is prohibited in FC Training Areas 32, 33, 38, 39, 41, and 45.
- (6) It is strictly prohibited to remove, disturb, or modify any water control device, reservoir inlet or outlet, irrigation diversion, survey marker, stake, flagging, sign, fence, gate, or survey device.
- (7) It is prohibited to collect, deface, remove, cut, or damage cultural or natural resources. It is prohibited to collect firewood, unless done with a valid permit through the iSportsman website.
- (8) It is prohibited to cut down or otherwise tamper with a designated wildlife tree or collect standing or downed snags marked as wildlife habitat. A fine may be imposed and more severe penalties may be imposed on a case-by-case basis.
- (9) Individuals may train hunting dogs on live game birds from 1 August through 15 April IAW CPW regulations. However, only ring-necked pheasants (male only), quail (only Gambel's, scaled, and bobwhite), and mallard ducks may be released.
- (10) It is prohibited to enter or tamper with equipment, fencing, or downrange buildings on FC or PCMS.
- (11) It is prohibited to train dogs at any reservoir or pond when anglers are present or when waterfowl hunters are hunting. Incompatible recreational activities will be allowed at the reservoirs on a first-come-first-served basis.
- (12) Dogs are authorized in non-training and training contexts within recreation areas in accordance with and enforced IAW FC regulation 40-37.
 - (13) The government is not responsible for the theft, loss, or damage of any items left downrange.
- (14) "Red flag" or high fire danger conditions will be announced on the iSportsman homepage, and activities will be restricted in accordance with any applicable governing directives and/or as directed by the GC.

Accommodations of Persons with Disabilities

5-1. Reasonable Accommodations

- a. FC will strive to provide reasonable accommodations to persons with a substantial impairment of a major life activity as identified under the Americans with Disabilities Act. Impairment is defined as a physical or mental impairment that substantially limits one or more major life activities.
- b. For consideration, applicants will request accommodation in writing, at least 30 days prior to the requested effective date. All requests must include sufficient information to FC to understand the nature of the impairment and the specific type of accommodation which is requested. Where applicable, the applicant must include any relevant and current State approved Accommodation Permit.

- c. Requests will be submitted via e-mail, to the identified contact on the iSportsman website Contact Page.
- d. Requests will be reviewed on a case-by-case basis. Additional information or documentation may be requested, if necessary.
- e. An interactive process may result in approval or modification of the specific accommodation requested but may not significantly alter the purpose of this regulation, jeopardize the safety of the applicant or others, adversely affect military training, or pose undue hardship for the Army.
- f. Requests will be reviewed by the Chief of the Conservation Branch, DPW- Environmental Division, the Chief of Conservation Law Enforcement, and the Chief of Range Operations. These individuals may consult with FC subject matter experts as necessary. An accommodation may include an exception to this regulation based upon findings on a case-by-case basis.

Appendix References

Fort Carson Integrated Natural Resources Management Plan

Fort Carson Prairie Dog Management Plan

Section I Required Publications

AR 200-1

Environmental Protection and Enhancement

DoDI 4715.03

Natural Resource Conservation Program

FC Reg 190-4

Prohibited and Regulated Conduct

Title 37 U.S.C. Section 401 Definitions

Section II Related Publications

AR 190-5

Motor Vehicle Traffic Supervision

AR 190-11

Physical Security of Arms, Ammunition, and Explosives

DA Pam 385-63 Range Safety

FC Reg 40-37

Fort Carson Animal Control Regulation

FC Reg 190-5 Motor Vehicle Traffic Supervision

FC Reg 350-4 Pinon Canyon Maneuver Site

FC Reg 350-10 Maneuver Damage Control Program

FC Reg 350-11

Firing ammunition for Training, Target Practice, Administration, and Control of Ranges and Training Areas

42 Fed. Reg. 26961 (May 24, 1977). Protection of Wetlands

43 C.F.R. Part 7
Protection of Archeological Resources

64 Fed. Reg. 6183 (February 3, 1999). Invasive Species

66 Fed. Reg. 3853 (January 10, 2001)
Responsibilities of Federal Agencies to Protect Migratory Birds

72 Fed. Reg. 8931 (February 28, 2007).
Migratory Bird Permits; Take of Migratory Birds by the Armed Forces

72 Fed. Reg. 31132 (June 5, 2007). Protection of Eagles; Definition of "Disturb"

74 Fed. Reg. 46836 (September 11, 2009). Eagle Permits; Take Necessary to Protect Interests in Particular Localities

Memorandum DAIM-ED-N (200-3)
Supplemental Army Policy Guidance on Migratory Bird Treaty Act

Memorandum of Understanding between the U.S. Department of Defense and the U.S. Fish and Wildlife Service to promote the Conservation of Birds

Memorandum: Guidance to Implement the MOU to Promote the Conservation of Migratory Birds

Title 16 U.S.C 1531 et. seq., as amended Endangered Species Act of 1973

Title 16 U.S.C. 469, as amended Archeological and Historic Preservation Act

Title 16 U.S.C. 470, as amended National Historic Preservation Act

Title 16 USC 668-668d, as amended Bald and Golden Eagle Protection Act

Title 16 U.S.C. 670a-670b as Amended by Public Law 108-136 Sikes Act

Title 16 U.S.C 703-712, as amended Migratory Bird Treaty Act (MBTA)

Title 33

Colorado Revised Statutes as Amended, Colorado Department of Natural Resources

Title 42 U.S.C. 4321-4347, as amended National Environmental Policy Act of 1969

Section III Prescribed Forms

DA Form 2028

Recommended Changes to Publications and Blank Forms

FC Form 66-E

Registration of Personal Firearms

FC Form 1206 Downrange Pass

Glossary Section I Abbreviations

AR

Army Regulation

BGEPA

Bald and Golden Eagle Protection Act

CPW

Colorado Parks and Wildlife

CWD

Chronic Wasting Disease

DA

Department of Army

DES

Directorate of Emergency Services

DoD

Department of Defense

DoDI

Department of Defense Instruction

DPTMS

Directorate of Plans, Training, Mobilization, and Security

DPW

Directorate of Public Works

FC

Fort Carson

FCRO

Fort Carson Range Operations

GC

Garrison Commander

IAW

In Accordance With

INRMP

Integrated Natural Resources Management Plan

MBTA

Migratory Bird Treaty Act

MOU

Memorandum of Understanding

MSR

Main Supply Route

PCMS

Pinon Canyon Maneuver Site

PCRO

Pinon Canyon Range Operations

SOP

Standard Operating Procedures

SJA

Staff Judge Advocate

USFWS

U.S. Fish and Wildlife Service

WDA

Wildlife Demonstration Area

Section II Terms

Camping Permit

Permit that allows camping at Womack, Townsend, Haymes, West Haymes, and Northside reservoirs on Fort Carson and Hill Ranch at PCMS.

Fishing (Fishing only Permit)

Any form of collecting fish or other vertebrates from bodies of water on Fort Carson.

Hunting (Hunting only Permit)

Any form of wildlife harvest practices (e.g., rifle, muzzleloader, bow, crossbow, traps), other than wildlife living in bodies of water, on Fort Carson.

Combo Fishing and Hunting Permit

Permit that allows fishing and hunting as described herein.

Non-consumptive

Any recreation on FC or PCMS that does not involve disturbing or harvesting of wildlife and/or natural resources (e.g., birding, camping, site-seeing, antler shed hunting).

Youth Permit

Recreation permit for those who are 17 years of age and younger. Those persons purchasing this permit within those age limits will be able to conduct all wildlife recreation to include fishing, hunting, and non-consumptive recreation.

Senior Permit

Recreation permit for those aged 64 years of age and older. Those persons purchasing this permit within those age limits will be able to conduct all wildlife recreation to include fishing, hunting, and non-consumptive recreation.

Non-consumptive Permit

Adults, who do not qualify for youth, senior, or disabled veteran permit, that will be engaging in non-consumptive recreation only.

Section III Special Abbreviations and Terms

This section contains no entries.